
Unbilled Energy Code of Practice

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SCHEDULE 8

Unbilled Energy Code of Practice

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Domestic Suppliers	Mandatory
Non-Domestic Suppliers	Mandatory
Gas Transporters	Mandatory
Distribution Network Operators	Mandatory
DCC	N/A
Metering Equipment Managers	N/A
Non-Party REC Service Users	N/A

Change History

Version Number	Implementation Date	Reason for Change
0.1	N/A	Version published for December 2020 industry consultation
0.2	N/A	Updated to reflect consultation responses – guidance (including non-published material) and references to non-REC obligations removed, will form separate guidance document.
0.3	N/A	Updated to reflect legal and other comments.
2.0	1 September 2021	Publication of final consolidated version
2.2	31 January 2022	R0012
2.3	4 November 2022	R0036
2.4	23 August 2024	R0121

1 Introduction

- 1.1. This Code of Practice outlines the relationships between [Network Parties](#) and [Energy Suppliers](#) in respect of [Energy Theft](#), and their obligations to identify and to resolve situations, by taking appropriate actions. It documents how these [Parties](#) should communicate with one another where [Energy Theft](#) is suspected and/or identified. It also specifies how unrecorded units of electricity and gas arising as a result of [Energy Theft](#) are to be assessed and how they should be recorded. See paragraphs 3 to 15 and 18.
- 1.2. The Code of Practice also describes how those [Party](#) shall deal with [Occupiers](#) who are identified as being [Unregistered Consumers](#) in order to ensure consistency of treatment by [Network Parties](#), Suppliers, and their appointed agents. It sets out the minimum service standards that [Network Parties](#) and Suppliers require from their [Revenue Protection Agents](#). See paragraphs 18 to 21.
- 1.3. Finally, the Code of Practice also deals with the process for reconciliation between the gas [PPMIP](#) and [CDSP](#) data sets with a view to identifying [Unregistered Sites](#). See paragraphs 16 and 17.
- 1.4. The Code of Practice does not deal with:
- (a) theft or fraud other than [Energy Theft](#);
 - (b) the recovery of bad debts; or
 - (c) the abstraction of [Energy](#) beyond the point at which it is recorded for [Settlement](#) (either from networks that are not owned and operated by [Network Parties](#) or from a [Consumer](#)'s [Premises](#) after it has been metered for [Settlement](#)), and such abstraction shall not constitute [Energy Theft](#) for the purpose of this Code of Practice.
- 1.5. The Code of Practice sets out:
- (a) a number of obligations and minimum service standards that [Parties](#) are expected to meet in relation to: Communication between [Parties](#) where [Energy Theft](#) is suspected or confirmed;
 - (b) procedures for investigation where [Energy Theft](#) is suspected or confirmed;
 - (c) procedures for site visits and gaining entry to [Premises](#) where [Energy Theft](#) is suspected or confirmed;
 - (d) the manner in which [Parties](#) will deal with [Consumers](#) who are suspected of (or are identified as) having committed [Energy Theft](#);

- (e) the manner in which [Parties](#) will treat [Vulnerable Consumers](#) where [Energy Theft](#) is suspected or confirmed;
 - (f) the manner in which unrecorded units of [Energy](#) are to be assessed;
 - (g) the options for [Cut-Off](#) or [Disconnect](#) where [Energy Theft](#) is suspected or confirmed;
 - (h) provision of information following investigation where [Energy Theft](#) is suspected or confirmed;
 - (i) exchange of information between [Parties](#) where [Energy Theft](#) is suspected or confirmed and the [Consumer](#) switches [Energy Supplier](#); and
 - (j) the process to be followed where a [Relevant Offence](#) has been committed.
- 1.6. For the avoidance of doubt, the Code of Practice does not deal with types of theft or fraud other than [Energy Theft](#) (e.g. theft of physical assets), or the recovery of bad debts.
- 1.7. References to legislative and/or regulatory requirements which underpin any obligations in this Code of Practice are set out in the accompanying, non-binding guidance document which also includes information on best practice.
- 1.8. Each [Network Party](#) or [Energy Supplier](#) which appoints a [Revenue Protection Agent](#) is responsible for ensuring that the [Revenue Protection Agent](#) complies with this Code of Practice.

2 High Level Principles

- 2.1. Working within the statutory and regulatory framework, the following principles have been identified:
- (a) **Make safe** - where any activities are undertaken in accordance with this Code of Practice, safety is paramount.
 - (b) **Costs should be borne by those that steal** - [Parties](#) should use reasonable endeavours to pursue the [Perpetrator](#), and to recover from the [Perpetrator](#) (or other beneficiary) the [Value](#) of the [Energy](#) stolen, the costs of repairing or replacing any equipment as a result of the [Energy Theft](#) (including any equipment installed to prevent [Energy Theft](#)) and the costs of any associated investigation (such [Value](#) and costs together being referred to in this Code of Practice as the "[Relevant Costs](#)").
 - (c) **Seek to identify and prevent theft** - [Parties](#) should ensure that effective

measures are in place to prevent and deter [Energy Theft](#).

- (d) **Collect and report trend data** - Trend data and management information relating to types of [Energy Theft](#) should be shared throughout the industry in a standard format.
- (e) **Collect and report data associated to the [Energy Theft](#)** - Data relating to the [Energy Theft](#) should be shared throughout the industry in a standard format. Once data is collected, it is important that it is then collated into usable reports and provided back to the industry.
- (f) **[Data Protection Legislation](#)** - A [Party](#) is not required to undertake any activity required by this Code of Practice, where within the [Party](#)'s reasonable view, it would cause the [Party](#) to act in a manner that is not in compliance with the [Data Protection Legislation](#). Any information transfer pursuant to this Code of Practice shall be made in compliance with relevant [Data Protection Legislation](#), and the relevant [Party](#)'s data protection policies and procedures.
- (g) **Enable theft reporting** - [Parties](#) should have mechanisms in place to enable any third party to report suspected [Energy Theft](#).
- (h) **Ensure that [Consumers](#) are treated in an appropriate manner** - [Parties](#) are expected to adopt industry best practice for the management of [Consumer](#) relationships, and in particular the needs of [Vulnerable Consumers](#). The protections offered to such [Consumers](#) should not be lessened due to the category of [Party](#) undertaking an [Energy Theft](#) investigation.
- (i) **Back-billing limitations** - Where a supply of [Energy](#) has been taken at an [Unregistered Site](#) that is a [Domestic Premises](#), the recovery of charges shall be limited to the previous 6 years (or, for premises in Scotland, the previous 5 years). [Parties](#) shall also have regard to mitigating factors such as period of occupation and any evidence of reasonable efforts having been made by the [Consumer](#) to register the property or otherwise notify a recognised industry party of the consumption occurring.
- (j) **Investigation by competent individuals** - [Energy Theft](#) should only be investigated by a person possessing appropriate skill, experience, and authorisation.
- (k) **Standardisation** - Minimum standards should be established for the delivery of a [Revenue Protection Agent](#) service and create a common approach to the treatment of [Consumers](#) and of [Perpetrators](#).

3 Responsibilities of [Parties](#): Theft

- 3.1. Each [Network Party](#) shall investigate and resolve all cases of [Theft in Conveyance](#) affecting its own network. Where such theft is identified, the [Network Party](#) shall seek to recover the [Relevant Costs](#) from the [Perpetrator](#).
- 3.2. The [Energy Supplier](#) shall investigate and resolve all cases of [Energy Theft](#) other than [Theft in Conveyance](#). Where theft is identified, the [Energy Supplier](#) shall seek to recover the [Relevant Costs](#) from the [Perpetrator](#) and shall (to the extent possible) arrange for the stolen electricity/gas to be entered into [Settlement](#).
- 3.3. Where, in the course of investigating actual or suspected [Energy Theft](#) an [Energy Supplier](#) identifies that a [Consumer's](#) [Premises](#) is unsafe, then the [Energy Supplier](#) or its agent shall notify the relevant [Network Party](#), in a prompt and appropriate manner, of the unsafe situation and any actions taken.
- 3.4. [Energy Suppliers](#) and [Network Parties](#) shall (and shall ensure that their agents shall) act on reports made to them regarding [Energy Theft](#) for which they have responsibility in accordance with this Code of Practice (or [Energy Licences](#) or [Law](#)), and take the appropriate steps required of them in respect of such [Energy Theft](#) (whether required of them under this Code of Practice, their [Energy Licence](#) or [Law](#)).
- 3.5. Where an [Energy Supplier](#) has an [Energy Contract](#) (which includes a deemed contract) with the relevant [Consumer](#), then that [Energy Supplier](#) is responsible for dealing with any investigation and arranging to rectify the situation. Where no such contract exists between the Supplier and relevant [Consumer](#), or the incident occurs upstream of the [Emergency Control Valve \(ECV\)](#) then the relevant [Network Party](#) is responsible for dealing with any investigation and arranging to rectify the situation.

4 Responsibilities of [Parties: Unregistered Sites](#)

- 4.1. The [Network Party](#) shall take all reasonable cost-effective steps to identify and investigate [Unregistered Consumers](#) with the intention of resolving such cases of [Unregistered Consumers](#) (by an [Energy Supplier](#) agreeing an [Energy Contract](#) and becoming the [Registered Supplier](#)).
- 4.2. [Energy Suppliers](#) and [Network Parties](#) shall (and shall ensure that their agents shall) act on reports made to them regarding [Occupiers](#) and potential [Unregistered Consumers](#) for which they have responsibility in accordance with this Code of Practice, and take the appropriate steps required of them (whether required of them under this Code of Practice, their [Energy Licences](#) or [Law](#)).

5 Information Sources

- 5.1. [Network Parties](#) and [Energy Suppliers](#) to this Code of Practice shall have an appropriate reporting process in place to enable individuals to inform them of suspected interference. This should include a telephone number for reporting such

information, which should be widely publicised.

6 Information exchange between Parties

Provision of Information from Network Parties to Suppliers

- 6.1. Network Parties and Energy Suppliers must have an appropriate mechanism in place to enable individuals to inform them of suspected Energy Theft.
- 6.2. If a Network Party becomes aware of any suspected incidents of Energy Theft, and where the Network Party is providing information to the Energy Supplier (or other equipment owner) in accordance with Condition 27 (Theft, damage and meter interference) of the Electricity Distribution Licence or Condition 7 (Provisions of Information Relating to Gas Illegally Taken) of the Gas Transporter Licence, then the Network Party shall provide such information not later than the next Working Day after becoming aware of the same.
- 6.3. When the Network Party carries out a Disconnection on the grounds of safety due to damage or interference arising as a result of Energy Theft, then the Network Party shall inform the Supplier of such Disconnection as soon as reasonably practicable (especially where Vulnerable Consumers are affected), and in all cases not later than the next Working Day following such Disconnection.
- 6.4. If the Network Party (or its Revenue Protection Agent) becomes aware of any suspected or actual incidence of Energy Theft which is not Theft in Conveyance, the Network Party shall ensure that the Supplier is notified of such incidence and provided with all relevant information known to the Network Party (or its Revenue Protection Agent) promptly and in all cases not later than the next Working Day after becoming aware of the same. Neither the Network Party (nor its Revenue Protection Agent) shall undertake any future visits or attempt to remedy the situation unless requested and authorised by the Supplier.
- 6.5. Where an exchange of data is required, Parties shall pass the data between themselves with the appropriate levels of security, considering both the nature of the information being shared and the Data Protection Legislation.
- 6.6. If a Network Party or Energy Supplier discovers suspected Energy Theft for which they are not responsible, they shall endeavour to collect sufficient evidence whilst at site to enable the responsible Party to progress an investigation. Any evidence passed should be subject to a Parties own data protection policy.
- 6.7. Network Parties and Energy Suppliers shall monitor analytical sources of Consumer data and identify trends in Consumer behaviour as part of their desktop review, which will enable them to categorise leads and to decide whether or not to continue investigation of a lead.

- 6.8. [Network Parties](#) and [Energy Suppliers](#) shall publicise a telephone number for receiving reports of suspected [Energy Theft](#), which shall be the number identified as being the [Energy Theft Tip-Off Service](#).
- 6.9. If an [Energy Supplier](#) receives a report of suspected [Energy Theft](#) relating to one or more [Consumers](#) for whom the [Energy Supplier](#) is not responsible for investigating reports of theft, then the [Energy Supplier](#) shall record the details and pass these through to the [Network Party](#) by the end of the next [Working Day](#).

Provision of Information from [Energy Suppliers](#) to [Network Parties](#)

- 6.10. Where the [Energy Supplier](#) is providing information to the [Network Party](#) in respect of incidents arising as a result of [Energy Theft](#), the [Energy Supplier](#) shall provide such information not later than the next [Working Day](#) after becoming aware of the same.

Provision of Information by [Parties](#) to [Revenue Protection Agents](#)

- 6.11. The [Network Party](#) or [Energy Supplier](#) responsible for investigating a case of suspected [Energy Theft](#) shall provide its [Revenue Protection Agent](#) with the relevant information required for investigation of a case (where known), including:
- (a) [Consumer](#) name;
 - (b) address;
 - (c) [MPAN/MPRN](#);
 - (d) reason for suspicion;
 - (e) any known or suspected vulnerability status; or,
 - (f) any known or suspected potential hazards.
- 6.12. The [Network Party](#) or [Energy Supplier](#) shall also ensure that the [Revenue Protection Agent](#) is provided with up-to-date contact details that can be given to the [Consumer](#) during a site visit.

Provision of information by a [Revenue Protection Agent](#) to [Parties](#)

- 6.13. [Parties](#) shall ensure that any [Revenue Protection Agent](#) they appoint will appropriately deal with any safety issues that are identified during the course of any visit to a consumers premises, and inform the [Party](#) that appointed them of the situation as soon as reasonably practicable (and not later than the next [Working](#)

[Day](#)).

- 6.14. Each [Revenue Protection Agent](#) shall prepare a report containing relevant information regarding the incident and send it to the [Party](#) that appointed them as soon as reasonably practical, being no later than the next [Working Day](#) after the investigation is completed.
- 6.15. Where a [Revenue Protection Agent](#) has carried out a Cut-Off Disconnection, the [Revenue Protection Agent](#) shall immediately notify the [Party](#) that appointed them and advise the method of [Cut-Off](#) or [Disconnection](#), and whether the [Consumer](#) is a [Vulnerable](#) Consumer.

Exchange of information between [Energy Suppliers](#)

- 6.16. Each Supplier shall provide the [Code Manager](#) with such theft contact as may be requested from time to time, including:
- (a) [Energy Supplier](#) name;
 - (b) [MPID](#);
 - (c) Contact name/department, telephone and email for primary contact; and
 - (d) Contact Name, telephone and email for escalation contact.
- 6.17. The [Code Manager](#) shall publish the theft contacts in the form of a register on the REC website and/or the [REC Portal](#), and shall update the published register with the information received from [Energy Suppliers](#) from time to time.
- 6.18. Each [Energy Supplier](#) shall carry out an annual review, or when otherwise requested to do so by the REC [Code Manager](#), of the information contained in its theft contacts register and shall ensure that its register remains accurate and up to date.
- 6.19. [Energy Suppliers](#) and [Network Parties](#) shall use the relevant contact details set out in the published theft contacts register when there are no other applicable avenues to report matters relating to the identification of theft, revenue protection activities and/or untraded energy.
- 6.20. Where any incorrect information is identified in the published theft contacts register, this may be notified to the [Code Manager](#) or the relevant [Energy Supplier's Contract Manager](#). Where the [Code Manager](#) receives any such notification, it shall notify the relevant Supplier. Each Supplier shall ensure that updated information is provided to the [Code Manager](#) within 10 [Working Days](#) of the Supplier correctly being notified of an error.

- 6.21. [Energy Suppliers](#) and [DNOs](#) may raise queries and otherwise securely exchange personal data relating to a [Consumer](#) with other [Energy Suppliers](#) and [DNOs](#) in respect of [Energy Theft](#), via the [Secure Data Exchange Portal](#) using [Market Messages](#) PT0075 Theft General Query (Elec) and PT0076 Theft General Query (Gas).

7 Procedures for Investigation

- 7.1. On receipt of information, [Parties](#) must assess whether or not there is a serious safety concern or other reason for urgency, with priorities being assigned as below:
- (a) **priority 1** – evidence of [Energy Theft](#) where there is a serious safety concern or other reason for urgency;
 - (b) **priority 2** - evidence of [Energy Theft](#) where there is no serious safety concern or other reason for urgency; and
 - (c) **priority 3** - information giving cause for suspicion that [Energy Theft](#) may have taken place (but not priority 1 or priority 2).

Actions to be taken

- 7.2. Where a priority 1 situation is identified by or notified to an [Energy Supplier](#), that [Energy Supplier](#):
- (a) shall immediately notify the relevant [Network Party](#) if there is a dangerous situation that the [Network Party](#) needs to rectify; and
 - (b) may in addition instruct its [Revenue Protection Agent](#) to attend the [Premises](#) (at the same time as the [Network Party](#), where applicable).
- 7.3. For priority 2 and 3 situations, the [Energy Supplier](#) or [Network Party](#), shall screen the information received and, where further action is needed, refer case to its [Revenue Protection Agent](#) as soon as reasonably practicable.

Response times

- 7.4. The responsible [Energy Supplier](#) shall complete each case as soon as is reasonably practicable, and in accordance with the relevant priority assigned to such case in accordance with paragraph 7.1, being no later than the timescales set out in the table below:

	Priority 1	Priority 2	Priority 3
Visit the premises	Reasonable steps to attend at the same time as the Network Party (where applicable), in any event within 1 Working Day for electricity and 2 Working Days for gas.	Within 20 Working Days for electricity, not defined for gas.	Within 30 Working Days for electricity, not defined for gas.
Resolve	20 Working Days for electricity and 80 Working Days for gas	40 Working Days for electricity and 80 Working Days for gas.	90 Working Days for electricity and 80 Working Days for gas.

7.5. In the absence of allocation of priority by the [Energy Supplier](#), or where the information is not through the normal notification procedure, the [Revenue Protection Agent](#) shall allocate priority in discussion with the [Energy Supplier](#). The [Revenue Protection Agent](#) may suggest a re-allocation of the priority, but this must be confirmed with the Supplier.

7.6. For the purposes of this procedures set out in this paragraph 7:

- (a) “visit” means attend and take reasonable steps to gain access to the [Premises](#); and
- (b) “resolve” means gain access to the [Premises](#), investigate and take action in appropriate timescales, but does not include assessment of unrecorded units (which shall be carried out as soon as reasonably practicable) nor the provision of any optional services.

7.7. The time periods shall commence once the [Revenue Protection Agent](#) has received instruction to visit. It is acknowledged that longer timescales shall have to apply where access to a [Premises](#) is delayed by circumstances outside of the [Energy Supplier](#)’s control (including where a warrant is needed to obtain access).

8 Conduct of Investigations

8.1. For the purposes of this Section, “Statutory Powers” means a [Party](#)’s powers under [Performance Assurance Schedule](#) or [Energy Theft Reduction Schedule](#) of the [Electricity Act](#) or paragraphs 2, 3, 10, 11 or 18 of schedule 2B of the [Gas Act](#), to Disconnect and/or [Cut-Off](#) a meter at a [Premises](#) as the result of a [Relevant Offence](#).

8.2. Each [Energy Supplier](#) and each [Network Party](#) shall ensure that:

- (a) its Statutory Powers are only exercised where it (or its [Revenue Protection](#)

- [Agent](#)) reasonably believes that there is sufficient evidence to prove (on the balance of probabilities) that a [Relevant Offence](#) has been committed;
- (b) its Statutory Powers are only exercised where it (or its [Revenue Protection Agent](#)) reasonably believes that there is sufficient evidence to prove (on the balance of probabilities) that the [Relevant Offence](#) was committed by the current [Occupier](#) (or owner) of the [Premises](#);
 - (c) neither it (nor its [Revenue Protection Agent](#)) misleads [Consumers](#) about the scope of the [Party](#)'s Statutory Powers;
 - (d) it follows all reasonable lines of enquiry to confirm that, on the balance of probabilities, [Energy](#) has or is being taken otherwise than in pursuance of an [Energy Contract](#) made with an [Energy Supplier](#) before exercising any Statutory Powers to [Cut-Off](#) or [Disconnect](#);
 - (e) it exercises its discretion to avoid Cutting-Off or [Disconnecting](#) a [Premises](#) where there is insufficient evidence to suggest that the [Relevant Offence](#) was committed by the current occupier (or owner). For [Energy Suppliers](#), the commission of a [Relevant Offence](#) by the current owner/occupier of the [Premises](#) is currently an explicit pre-condition for the exercise of powers to [Disconnect](#) and [Cut-Off](#) under the relevant provisions of the [Gas Act](#) and [Electricity Act](#);
 - (f) it exercises its discretion to avoid Cutting-Off or [Disconnecting](#) a [Premises](#) where there is insufficient evidence to prove (on the balance of probabilities) that [Energy](#) is being taken otherwise than in pursuance of a contract (or deemed contract) made with a gas/electricity supplier before exercising any Statutory Powers to [Cut-Off](#) or [Disconnect](#);
 - (g) its terms and conditions (and all other documentation) properly reflect the Statutory Powers and do not (implicitly or expressly) provide for wider powers;
 - (h) it does not mislead [Consumers](#) about the scope of Statutory Powers to [Disconnect](#) and [Cut-Off](#) (e.g. Suppliers should not imply that they have the power to [Cut-Off](#) a [Premises](#) on safety grounds where these powers do not exist; rather it should be made clear that such powers may be exercised by the relevant [Network Party](#));
 - (i) it informs [Consumers](#) following a [Cut-Off](#) or [Disconnection](#) of who to contact in order to find out how to get the supply reinstated; and
 - (j) [Consumer](#) data is kept up-to-date and accurate during the course of an investigation.

- 8.3. If a [Consumer](#) switches [Energy Supplier](#) before Theft is confirmed, the outgoing [Energy Supplier](#) shall advise the incoming [Energy Supplier](#) of the incomplete investigation. Where the incoming [Energy Supplier](#) requests further details, only facts (and not opinions) shall be shared. Any information transferred should be subject to the [Parties](#)' data protection policies and procedures.

9 Collection and retention of evidence (including handling of case materials)

- 9.1. Where a [Network Party](#) (or its [Revenue Protection Agent](#)) suspects that [Theft in Conveyance](#) has occurred, that [Party](#) (or such agent) shall collect and retain such evidence as it reasonably considers necessary to demonstrate that [Theft in Conveyance](#) has occurred.
- 9.2. Where a Supplier (or its [Revenue Protection Agent](#)) suspects that [Energy Theft](#) (other than [Theft in Conveyance](#)) has occurred, that [Party](#) (or such agent) shall collect and retain such evidence as it reasonably considers necessary to demonstrate that such [Energy Theft](#) has occurred.
- 9.3. Each [Party](#) shall clearly explain to the [Consumer](#) the reason why evidence is being collected and the basis on which the [Party](#) is acting.
- 9.4. The [Network Party](#) shall contact the occupier (and the owner if the owner is not the [Occupier](#)) of the [Premises](#) to register their [MPAN/MPRN](#) with a Supplier and continue to contact the occupier and/or owner until the [Premises](#) is registered or [Disconnected](#).
- 9.5. For the avoidance of doubt, [Parties](#) should perform this obligation only when specifically investigating suspected or confirmed [Energy Theft](#).

10 Information to [Consumers](#)

- 10.1. On arrival at a [Premises](#), the [Revenue Protection Agent](#) shall inform the [Consumer](#) of the [Party](#) which the [Revenue Protection Agent](#) is representing, and act in accordance with that [Party](#)'s policy on site attendance.
- 10.2. On leaving the [Premises](#), the [Revenue Protection Agent](#) shall leave the following information for the [Consumer](#):
- (a) the contact details for the [Party](#) which the [Revenue Protection Agent](#) is representing;
 - (b) the outcome of the visit (e.g. sufficient evidence of [Energy Theft](#) has occurred, and whether or not there has been a [Disconnection](#));
 - (c) a statement explaining the statutory basis for any action taken (i.e. specific

reference to legislation);

- (d) who the [Consumer](#) needs to contact in order to get their supply re-instated (where relevant);
- (e) what the [Consumer](#) can expect next / what they should do (e.g. contact the [Energy Supplier/Network Party](#), await to hear from the [Energy Supplier/Network Party](#) etc);
- (f) what the [Consumer](#) should do if they are unhappy with the outcome (e.g. contact the [Energy Supplier/Network Party](#) in the first instance, and other options available under the [Energy Supplier's/Network Party's](#) normal redress processes);
- (g) informing the [Consumer](#) that if they are not able to resolve the issue with the [Energy Supplier/Network Party](#) in 8 weeks they can contact the energy ombudsman scheme; and
- (h) contact details for further independent sources of help and advice (e.g. Consumer Focus; Consumer Direct; Citizen's Advice Bureau; Social Services).

10.3. Each [Network Party](#) and each [Energy Supplier](#) shall ensure that:

- (a) the responsible [Party](#) is informed as appropriate as to the [Relevant Costs](#) to be recovered from the [Perpetrator](#) in relation to [Energy Theft](#); and
- (b) [Consumers](#) are informed, following a make safe, [Disconnection](#) of who to contact in order to find out how to get the supply reinstated.

10.4. Where a [Consumer](#) is not present at the [Premises](#), written documentation shall be left at the [Premises](#) in a sealed and addressed envelope.

10.5. Where it is not possible for a [Party](#) or its agent to leave the written information, as described above, with the [Consumer](#) on leaving the [Premises](#), this must be done so as soon as possible thereafter.

11 Outcome of Investigation

11.1. In the case of a [Confirmed Energy Theft](#), the [Energy Supplier](#) or [Network Party](#) shall:

- (a) seek to identify the [Perpetrator](#) (in most cases the [Consumer](#) is likely to be the [Perpetrator](#) but this may not be the case); and

- (b) take appropriate steps to stop the [Energy Theft](#) continuing and make safe as soon as reasonably practicable.

12 Assessment of Unrecorded Units

- 12.1. Each [Party](#) must ensure that the assessment of unrecorded units, in respect of suspected or [Confirmed Energy Theft](#), is carried out in a systematic, reasonable, consistent and transparent way.
- 12.2. When assessment calculation tools are required to assess unrecorded units, [Parties](#) must utilise the Theft Assessment Calculator most recently made available by the [Code Manager](#).

13 Assess Ability to Pay and Agree Payment Terms

- 13.1. [Parties](#) shall ensure that where a debt in respect of [Relevant Costs](#) arises, the following shall apply:
 - (a) they have appropriate credit management policies and guidelines, including clear guidance and training for staff;
 - (b) they allow for debtors to be dealt with on a case-by-case basis; and
 - (c) they put in place appropriate controls to ensure that staff incentives do not drive inappropriate behaviour.

14 Maintenance of Records

- 14.1. Each [Party](#) shall maintain appropriate records in relation to its activities in relation to [Energy Theft](#), including in respect of its compliance in accordance with the requirements set out in this Code of Practice.

15 Reports

- 15.1. [Electricity Suppliers](#) shall provide a monthly report to each [DNO](#) setting out each of the cases of [Energy Theft](#) investigated, identifying those that were a [Confirmed Energy Theft](#) and the volume of units associated with each such case.
- 15.2. [Gas Suppliers](#) shall ensure that details of [Confirmed Energy Thefts](#) are provided to the relevant [Shipper](#) to enable consistent reporting under the [UNC](#). The details provided must include (as a minimum): the Energy Supplier Investigation ID; the [MPRN](#); confirmation of theft of gas; the supply start and end date of the assessed period of unrecorded gas; and the volume of unrecorded gas.

16 Release of Shipper-less and Unregistered Site Data to the PPMIP

- 16.1. Gas Suppliers shall ensure that there is a process for the PPMIP to reconcile data released by the CDSP relating to sites which are not registered in the Gas Transportation Database or for which no Shipper is registered.
- 16.2. The reconciliation process may take place as an initial one-off exercise, to be repeated only if and when the REC PAB determines that such a reconciliation process is an appropriate and proportionate measure to address any retail risk associated with such data, to the extent that one exists.
- 16.3. The timetable for the initial exercise, including any variation on the timescale set out in paragraph 17 shall be determined by the REC PAB.

17 Reconciliation Data between the PPMIP and CDSP Data Sets

- 17.1. Each Gas Supplier shall (via its commercial arrangements with the PPMIP) ensure that the PPMIP carries out a reconciliation exercise whereby the PPMIP matches its prepayment data with data provided pursuant to paragraph 17.2, in order to identify the Gas Supplier for sites which are not registered in the Gas Retail Data Service or for which no Shipper is registered. Each Gas Supplier shall ensure the PPMIP reports to the CDSP in accordance with paragraph 17.3.
- 17.2. The Gas Transporters shall, not more than once annually, instruct the CDSP to release to the PPMIP the MPRN(s) of sites which are not registered in the Gas Retail Data Service or for which no Shipper is registered, for the purposes of the reconciliation exercise set out at paragraph 17.1
- 17.3. The Gas Suppliers shall ensure that, where the PPMIP identifies sites pursuant to paragraph 17.1, the PPMIP shall report the following data items back to the CDSP in a CSV file format within 10 Working Days (to the extent that such data items are held by the PPMIP):
 - (a) MPRN;
 - (b) Meter Serial Number;
 - (c) date of earliest meter reading or date of first transaction;
 - (d) date of last meter reading or date of last transaction;
 - (e) name of Energy Supplier or Energy Supplier ID;
 - (f) post code; and

(g) house number.

17.4. Where the [PPMIP](#) returns information to the [CDSP](#) identifying the [Gas Supplier](#) of a site which is not registered in the [Gas Retail Data Service](#) or for which no [Shipper](#) is registered, the [Gas Transporters](#) shall notify the relevant [Gas Supplier](#), and the [Gas Supplier](#) shall ensure that the site is correctly registered in the [Gas Retail Data Service](#) within 30 [Working Days](#) of receiving such notification.

17.5. Where a [Gas Supplier](#) is unable to register a [Supply Meter Point](#) in accordance with paragraph 17.4, the [Gas Supplier](#) shall:

(a) provide a reason against each [MPRN](#) to the [CDSP](#) within the 30 [Working Days](#) referred to in paragraph 17.4; and

(b) then have an additional 30 [Working Days](#) within which to resolve the issue preventing registration of the [Supply Meter Point](#).

17.6. If a [Gas Supplier](#) identifies that the [Supply Meter Point](#) in question should be registered to another [Gas Supplier](#), then the first [Gas Supplier](#) shall provide the name of such other [Gas Supplier](#) to the [CDSP](#).

17.7. Following receipt of notifications under paragraph 17.6, the [CDSP](#) shall update the reports provided to the [Gas Suppliers](#) under this paragraph 17. The [CDSP](#) shall not automatically update registrations to reflect notifications under paragraph 17.6.

17.8. The [CDSP](#) shall, on request, provide a report to each [Gas Supplier](#) (via its [Contract Manager](#)) regarding matters relevant to the subject matter of this paragraph 17, including in respect of the following:

(a) [Supply Meter Points](#) identified by the [PPMIP](#) as having no registered [Gas Supplier](#) and/or no registered [Shipper](#);

(b) [Supply Meter Points](#) for which the [Gas Supplier](#) has become or ceased to be registered pursuant to this paragraph 17;

(c) the number of [Premises](#) matched to a [Gas Supplier](#) and the number for which a match has not yet been made; and

(d) the reason for non-registration at an [MPRN](#) level.

17.9. The [Gas Transporters](#) shall ensure that the [CDSP](#) complies with the tasks allocated to the [CDSP](#) in this paragraph 17.

18 Treatment of [Vulnerable Consumers](#)

- 18.1. Each [Energy Supplier](#) shall take reasonable steps to implement and comply with the Theft Charter (see Annex A) in respect of Domestic Customers, and shall support, where necessary, any desktop compliance assurance activities that may be conducted from time to time.
- 18.2. Each [Energy Supplier](#) shall publish the Theft Charter on its website and refer to (or include) the Theft Charter when it communicates with Domestic Customers in relation to the [Energy Theft](#).
- 18.3. Each [Party](#) shall use reasonable endeavours to safeguard the personal welfare of [Vulnerable Consumers](#) in respect of the activities set out in this Code of Practice.
- 18.4. If a [Consumer](#) account is flagged as requiring 'Priority Services', this shall be notified to the [Revenue Protection Agents](#) so that (if [Energy Theft](#) is suspected or a [Confirmed Energy Theft](#) has occurred) appropriate actions are taken. Any additional 'vulnerable person flags' shall be notified to the [Revenue Protection Agents](#) and the [Revenue Protection Agents](#) shall have regard to the [Energy Supplier](#)'s Revenue Protection Policy when investigating [Energy Theft](#).
- 18.5. Each [Party](#) shall take reasonable steps to ascertain who in the household might be a [Vulnerable Consumer](#), and then make a judgement regarding the action that needs to be taken in the light of this information.
- 18.6. Where a case of confirmed [Energy Theft](#) is identified, [Parties](#) must make all reasonable efforts to retain supply for a [Vulnerable Consumer](#). It may not be reasonable to retain supply where there is a serious safety concern and/or the [Consumer](#) is a repeat offender and all reasonable efforts to prevent continued offending have been undertaken.
- 18.7. When on site, [Parties](#) must take steps to ascertain whether any person in the household is a [Vulnerable Consumer](#). Where Vulnerability has been identified and [Energy Theft](#) is confirmed, [Parties](#) must ensure that appropriate measures are taken, including consideration of whether to [Cut-Off](#) or [Disconnect](#) supply and recover charges.
- 18.8. [Parties](#) must ensure that [Vulnerable Consumers](#) are appropriately informed and fully aware of any action being taken. For example, this may include using an interpreter or ensuring that an appropriate adult is present at the site. [Vulnerable Consumers](#) must be offered the opportunity to clarify their circumstances so that this can be taken into account by [Parties](#) when deciding what actions should be taken.
- 18.9. If [Cut-Off](#) or [Disconnection](#) is carried out, [Parties](#) shall, where applicable, provide contact details of Social Services to [Consumers](#) to make them aware where they may get help to resolve the issues.

19 Communication with Unregistered Consumers

- 19.1. The Network Party, and the consumer's chosen Energy Supplier, shall each communicate with Occupiers and Unregistered Consumers, as appropriate to the circumstances, in order to capture Consumer details.
- 19.2. The Network Party shall take all reasonable steps to communicate with Occupiers and Unregistered Consumers to obtain Consumer Contact Data and:
- (a) in investigating Unregistered Consumers, the Network Party shall make written contact with the Occupier of the Unregistered Site to request details of any Energy Contract the Occupier/Unregistered Consumer may have with an Energy Supplier and (in the absence of any such contract) inform the Occupier of the requirement to have a valid Energy Contract and to obtain Consumer details;
 - (b) where the Network Party obtains Consumer Contact Data, the Network Party shall retain such details to assist future communications with the Occupier/Unregistered Consumer by Parties;
 - (c) where the Unregistered Consumer indicates to the Network Party that they are trying to seek a contract with a particular Energy Supplier, the Network Party shall share relevant Consumer details with that Energy Supplier; and
 - (d) where necessary to resolve higher volumes of Unregistered Consumers the Network Party shall send to Energy Suppliers list(s) of those Unregistered Consumers who have indicated they are trying to seek Energy Contracts with those particular Energy Suppliers.
- 19.3. The Energy Supplier shall take all reasonable steps to communicate with Unregistered Consumers with the intention of agreeing a Energy Contract, and:
- (a) shall, upon receipt of contact from an Unregistered Consumer obtain and retain appropriate Consumer Contact Data and offer contractual terms to the consumer, to the extent it is required to do so under the Electricity Act, the Gas Act or its Energy Licence;
 - (b) shall, upon receipt of Consumer Contact Data from the Network Party, retain such details and proactively contact the Unregistered Consumer and offer contractual terms to them, to the extent it is required to do so under the Electricity Act, the Gas Act or its Energy Licence;
 - (c) where an Energy Supplier agrees to an Energy Contract with an Unregistered Consumer and where an MPAN/MPRN is provided but there is no meter installed (or where a non-settlements meter has been installed) the Energy

[Supplier](#) will arrange a site visit to install a meter;

- (d) where an [Energy Supplier](#) receives a list of those [Unregistered Consumers](#) who have indicated they are trying to seek a contract with that particular [Energy Supplier](#) the [Energy Supplier](#) shall provide no less than monthly updates to the relevant [Network Party](#) on the progress being made to register those consumers;
- (e) where an [Energy Supplier](#) believes that an [Unregistered Consumer](#) is not genuinely seeking an [Energy Contract](#) with that [Energy Supplier](#), the [Energy Supplier](#) shall provide appropriate details to the [Network Party](#) for use in relation to further communication and potential Cutting-Off or [Disconnection](#); and
- (f) shall retain, update and share tracking data with [Network Parties](#) as appropriate in the activity of resolving [Unregistered Consumers](#).

20 Information Exchange between [Parties](#)

- 20.1. [Network Parties](#) and [Energy Suppliers](#) shall exchange information on [Unregistered Consumers](#), including [Consumer](#) details, to facilitate effective communications with [Unregistered Consumers](#).
- 20.2. [Network Parties](#) and [Energy Suppliers](#) shall have appropriate and co-ordinated reporting in place to enable the recording of [Unregistered Site](#), and to record general progress towards achieving registration by an [Energy Supplier](#).
- 20.3. Where an [Energy Supplier](#) agrees an [Energy Contract](#) with an [Occupier/Unregistered Consumer](#), the [Energy Supplier](#) will inform the [Network Party](#) and check that the necessary registrations have been completed in industry systems.

21 Information to [Consumers](#)

- 21.1. On arrival at the [Unregistered Site](#), the [Network Party](#)'s staff (or agents) shall identify themselves to the [Unregistered Consumer](#) and act in accordance with the [Network Party](#)'s policy on site attendance.
- 21.2. On leaving the [Unregistered Site](#), the [Network Party](#)'s staff (or agents) shall leave the following information for the [Occupier /Unregistered Consumer](#):
 - (a) the contact details for the [Network Party](#);
 - (b) the reason for the visit;

- (c) what the [Unregistered Consumer](#) can expect next and what they should do (e.g. contact an [Energy Supplier](#) of their choice/confirm to the [Network Party](#) that they are taking appropriate action);
 - (d) what the [Unregistered Consumer](#) should do if they are unhappy with the outcome (e.g. contact the [Network Party](#) in the first instance and provide evidence that disputes the [Unregistered Site](#) status);
 - (e) contact details for further independent sources of help and advice (e.g. Citizen's Advice and Citizens Advice Scotland; Social Services); and
 - (f) who to contact, following [Cutting-Off or [Disconnection](#)], in order to find out how to get the supply reinstated.
- 21.3. Where an [Occupier/Unregistered Consumer](#) is not present at the [Premises](#), written documentation shall be left at the [Premises](#) in a sealed and addressed envelope.
- 21.4. When it is not possible for a [Party](#) or its agent to leave the written information, as described above, with the [Occupier/Unregistered Consumer](#) on leaving the [Premises](#), this must be done so as soon as possible thereafter.

Annex A: The Theft Charter

[Energy Supplier](#)s are legally obligated to actively investigate the theft of energy. Your energy supplier recognises the importance of identifying where customers may be facing challenging circumstances whilst undertaking their investigations, however energy theft is dangerous and a criminal activity.

Background

Your energy supplier recognises that that some customers face challenging circumstances which require an appropriate level of support. [Customer](#)s must themselves understand that anybody tampering with the meter or the energy supply is committing a criminal offence. They also put their home and their family at risk, as well as those of their neighbours.

The Theft Charter is a cross-industry commitment to ensure a consistent approach is taken whilst undertaking energy theft investigations in respect of domestic customers. Where a [Customer](#) is found to be [Vulnerable](#), the appropriate actions will be taken to ensure the welfare of the individual(s) is recognised whilst continuing to investigate a potential criminal offence.

Supplier obligations

[Energy Supplier](#)s are legally obligated to undertaken a number of measures to proactively identify and investigate meter tampering. Where it is found that meter tampering has occurred and [Energy Supplier](#) is obligated to make the site safe which may involve disconnecting supply. [Energy Supplier](#)s are also entitled to recover the associated costs and, depending on the severity of the tampering found, possibly take court action.

Your [Energy Supplier](#) will seek to identify who has committed the meter tamper and determine the appropriate level of enforcement. Depending on the extent and severity of the offence, they may also consider action in the criminal courts.

Reasonable Supplier Actions

In checking the meter tampering, energy suppliers can undertake the following actions:

- Gain access to premises to inspect the metering equipment, a visual check is essential to confirm tampering activity and assess whether the premises and equipment are safe.
- If access is refused, an energy supplier can apply to the courts for a warrant of entry, which gives the legal right to gain access to a premise, by force if necessary.

- Recover all costs associated with the tampering investigation, replacing or repairing a tampered meter and the value of energy assessed to have been stolen.
- Install alternative metering equipment, e.g. a pre-payment meter.
- Monitor ongoing energy consumption and maintain appropriate records to help determine whether there are any further attempts to use energy illegally.
- Request the network operator to consider either a de-energisation or disconnection of supply where co-operation is not achieved and/or premises upon inspection are found to be unsafe.
- Undertake action in the civil courts to recover all of their costs and the value of stolen and unbilled energy where a customer decides not to pay.
- Pursue action in the courts either via a private prosecution or via the police and the Crown Prosecution Service (CPS) or Crown Office and Procurator Fiscal Service (COPFS) in Scotland.

Charter Principles

By supporting the Charter energy suppliers agree to ensure the following activities in respect of domestic customers:

- Integration of the Charter with wider cross-organisation policies and procedures including dealing with customer vulnerability.
- That an appropriate programme of vulnerability awareness training is undertaken with all relevant staff.
- Matters are clearly explained to customers (where present) whilst the meter tampering investigation is ongoing.
- Provision of a clearly written summary of the findings and next steps.
- Awareness of the Charter and compliance with its principles by all organisations that may visit a premise during a meter tampering investigation.
- Clearly record on-site observations including any cases of suspected customer vulnerability. Discuss spreading payments over a longer period of time or installing alternative metering equipment to recover the costs in manageable amounts in instances where meter tampering is confirmed.

- Confirm if an alternative names contact (e.g. carer) needs to be made aware of investigation and possible next steps where a [Vulnerable Consumer](#) is identified.

Implementation Measures

Implementation and oversight of the Charter is based on the following measures in respect of domestic customers:

- **Obligation** – on individual energy suppliers to promote the Charter on their websites as part of a wider [Vulnerable Consumer](#) policy.
- **Continuous Improvement** - regular review of the Charter to ensure it remains fit for purpose.
- **Code of Practice** – is supported by an industry Code of Practice which reflects the principles set out in the Charter.
- **Annual independent checks** – to ensure energy suppliers are continuing to follow the Charters principles.
- **Engagement** – industry will continue to work with Ofgem, Energy UK, Citizens Advice, charities and other relevant bodies and organisations to offer [Vulnerable Consumers](#) the most suitable solutions.